

## New Jersey Food Desert Community Designation Methodology

*As approved by the Board of the New Jersey Economic Development Authority on February 9, 2022*

New Jersey faces a crisis of food insecurity that has only been exacerbated by the COVID-19 pandemic and its economic impacts on families across the state. A January 2022 US Census Bureau survey found that nearly one in 13 New Jersey households reported not having enough to eat in the last seven days.<sup>1</sup> In January 2021, Governor Phil Murphy signed into law the Food Desert Relief Act (“The Act” or “FDRA”), part of the Economic Recovery Act of 2020. The FDRA directs the New Jersey Economic Development Authority (NJEDA) to address the food security needs of communities across New Jersey by providing up to \$40 million per year for six years in tax credits, grants, loans, and technical assistance to increase access to nutritious foods and develop new approaches to alleviate food deserts. The Act required that the NJEDA, in consultation with the Departments of Community Affairs (NJCA) and Agriculture (NJDA), develop criteria for designation of up to 50 Food Desert Communities (FDCs) that have limited access to nutritious foods.

This report outlines the data and methodology used to develop 50 proposed FDC designations that will be used to direct resources for FDRA programs and potential future NJEDA food security programs.

The methodology to designate proposed FDCs can be summarized in six steps, as detailed in this document:

- **A literature review, a Request for Information process, and guidance from the Food Desert Relief Act** were used to identify concepts and candidate variables that could signal a food desert in New Jersey;
- **Data were collected** on the candidate variables and transformed to the block group level;
- **A proximity analysis was performed** to score block groups on their proximity to larger supermarkets in comparison to areas similar in population density and vehicle access, but higher in income;
- **The candidate variables and supermarket proximity metrics were analyzed** using factor analysis to score block groups on how much they resemble a food desert as emergent from New Jersey data;
- **The ranked food desert factor analysis scores were used to identify contiguous clusters of block groups as the proposed 50 FDCs**, while implementing minimum (1,000) and maximum (70,000) population thresholds. Counties without any food deserts from this process (Hunterdon and Sussex) received single FDCs for the areas in their county with the highest food desert factor analysis scores; and
- **Additional areas were added to the FDCs** from a new supermarket proximity analysis utilizing 2022 data and after removing larger supermarkets with below average user ratings from the analysis.

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<sup>1</sup>US Census Bureau, Household Pulse Survey conducted December 29, 2021 - January 10, 2022.

This comprehensive analysis resulted in the proposed designation of 50 FDCs, ordered below based on their final Composite Food Desert Factor Score, detailed in Appendix A.

### New Jersey Food Desert Communities

| Rank | Food Desert Community                    | Rank | Food Desert Community        | Rank | Food Desert Community                 | Rank | Food Desert Community |
|------|--|------|------------------------------|------|---------------------------------------|------|-----------------------|
| 1    | North, Central & South Camden/Woodlynne* | 14   | New Brunswick City           | 27   | Pleasantville/Absecon                 | 40   | Egg Harbor City*      |
| 2    | Atlantic City*/Ventnor                   | 15   | Paterson North               | 28   | Red Bank Borough                      | 41   | Burlington City       |
| 3    | Newark South                             | 16   | Irvington Township           | 29   | Lakewood North                        | 42   | Linden/Roselle        |
| 4    | Newark West                              | 17   | Asbury Park City             | 30   | Jersey City North                     | 43   | Vineland City         |
| 5    | Camden East/Pennsauken                   | 18   | Jersey City South            | 31   | Woodbine Borough*                     | 44   | Phillipsburg town     |
| 6    | Trenton West                             | 19   | East Orange City             | 32   | Long Branch City                      | 45   | Bayonne City          |
| 7    | Newark North and Central                 | 20   | Penns Grove*/Carneys Point*  | 33   | Millville/Commercial Twp*             | 46   | Dover Town            |
| 8    | Newark East                              | 21   | Elizabeth City               | 34   | Prospect Park/Haledon/Hawthorne       | 47   | Bound Brook Borough   |
| 9    | Salem City*                              | 22   | Orange/West Orange/Montclair | 35   | Keansburg Borough*                    | 48   | Union City            |
| 10   | Passaic City                             | 23   | Jersey City Central          | 36   | Paulsboro Borough                     | 49   | High Bridge Borough   |
| 11   | Trenton East                             | 24   | Perth Amboy City             | 37   | Lakewood South                        | 50   | Montague Township*    |
| 12   | Bridgeton/Fairfield Twp/Lawrence Twp*    | 25   | Lindenwold/Clementon*        | 38   | North Bergen/West New York/Guttenberg |      |                       |
| 13   | Paterson South                           | 26   | Plainfield City              | 39   | Fairview Borough                      |      |                       |

\* Whole municipality included in FDC

### Conceptualizing Food Desert Communities in New Jersey

Defining New Jersey’s Food Desert Communities (FDCs) began with identifying from the food desert definition literature what concepts and variables are typically associated with the existence of a food desert. Food desert definition reports released by the Reinvestment Fund and United States Department of Agriculture (Dutko, Ver Ploeg, and Farrigan, 2012; The Reinvestment Fund, 2012; Ver Ploeg et al, 2009) and several peer-reviewed articles and studies on the topic (Jiao et al., 2012; Mulangu and Clark, 2012; Leete, Bania and Sparks-Ibanga, 2012; Walker, Keane, and Burke, 2010) were collected and reviewed. That literature review revealed several factors that influence the existence of food deserts including education, income, health outcomes, transportation access, employment, and most importantly, access to healthy food options. These were used to develop a conceptual basis for defining food deserts in New Jersey through a series of signaling variables. Forty variables were identified aligning with the concepts from the literature review, falling within twelve broad categories. Supplementing these variables were nine variables specified by the Food Desert Relief Act.

To gather grounded, locally sourced intelligence on the possible characteristics of food deserts, information from organizations and individuals with direct hands-on experience with food insecurity and healthy food access was collected through a Request for Information (RFI) process coordinated by the NJEDA.<sup>2</sup> Dozens of responses were received from on-the-ground stakeholders. That feedback resulted in the addition of four variables not already captured from the statute and the literature review.

### **Collecting Data for Analysis**

After identifying the variables, data were collected from several public sources including the US Census Bureau, the NJ Department of Health, the NJ State Police, the Centers for Disease Control, the NJ Department of Labor and Workforce Development, the US Department of Agriculture, and the NJ Department of Community Affairs. Data from the 2020 Municipal Revitalization Index, which incorporates municipal poverty statistics, were also collected. The data corresponded to Census block group boundaries whenever possible, however some data was only available for census tracts, municipalities, groupings of municipalities, or school districts. Block groups are divisions of census tracts and are the smallest neighborhood geography for which American Community Survey Census data are available. The data were transformed to the block group level based on the intersection of block groups with census tract, municipal, school district, and regional boundaries. This was done to ensure that food desert areas could be more precisely identified when they appear at very small levels of geography. A full list of the data and variables collected can be found in Appendix B.

### **Measuring Supermarket Access**

An essential component of defining Food Desert Communities (FDCs) is measuring geographic access to healthy food options. The food desert literature review revealed that access to larger supermarkets with a wider array of fresh and nutritious food options can be a good indicator of access to healthier food. Therefore, an analysis was performed to generate metrics of healthy food access based on proximity to larger supermarkets. The methodology for this analysis is derived heavily from methods used by the Reinvestment Fund in its highly respected analyses of limited supermarket access. In addition, as noted below, the ability to afford and access food – separate from geographic proximity – was also incorporated through economic factors including Supplemental Nutrition Assistance Program (SNAP), Special Supplemental Nutrition Program for Women, Infants, and Children (WIC), and public assistance participation, income levels, poverty, and the area cost of living.

Supermarket data were purchased from a commercial data provider known as TDLinx, current as of May 2021 and January 2022. Data on a wide array of food retailers were obtained, however the scope was limited to food retailers defined as conventional supermarkets, limited assortment stores, natural/gourmet food stores, warehouse stores, military commissary stores, and conventional/wholesale clubs. To this data were added Walmart stores with a full-service grocery section, as denoted on the retailer's website. Target stores were also identified and examined but excluded due to the limited size of their grocery options.

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<sup>2</sup> View the RFI, "Addressing Food Insecurity in New Jersey's Food Deserts" at <https://www.njeda.com/expired-rfis/>

A proximity analysis was performed calculating the distance from the centroid of every block to the nearest major supermarket. Major supermarkets were defined as food retailers in one of the above categories with at least 20,000 square feet of selling area. This roughly corresponds to the average supermarket selling area size in New Jersey and was evaluated against the size of limited-selection supermarkets and grocery stores serving areas noted in the press as known food deserts.

The block-supermarket proximities were then converted to a population-weighted block group average based on the populations of the blocks. Each population-weighted block group average was divided by the average for similar block groups in terms of vehicle access and population density, but a median household income at least 20% above the area median<sup>3</sup>. The block group similarities were based on sixteen categories derived from sixteen different combinations of population density and vehicle access (low, moderately low, moderately high, high). These classifications aligned with the 0-25<sup>th</sup>, 25<sup>th</sup>-50<sup>th</sup>, 50<sup>th</sup>-75<sup>th</sup>, and 75<sup>th</sup>-100<sup>th</sup> percentiles on density and vehicle access. This essentially measures the degree to which a block group lacks major supermarket access based on its income profile.

Ratios of less than one were recoded as zero, as these block groups had better supermarket access than their higher-income counterparts. The ratios were then transformed into a zero to 100 scale using a regression technique to calculate **Low Access Scores**. Block groups with a Low Access Score greater than 28 (equivalent to the block group average rounded up to the nearest digit) were designated as **Limited Supermarket Areas**.

**Defining a New Jersey Food Desert Community**

Low Access Scores and Limited Supermarket Areas were then combined with the other identified candidate variables in a factor analysis to develop a metric that would define how much a block group resembles a food desert, as signaled by New Jersey specific data. The factor analysis process is described in detail in Appendix A. The factor analysis resulted in the identification of 24 variables that together signal the presence of a food desert.

**Food Desert Factor Components**

| Food Retail Environment                    | Demographics                              | Economic Factors                            | Health Factors                                 | Community Factors                              |
|--|---|---|--|--|
| 2021 Limited Supermarket Area              | % of Households with a Single-Mother Head | Unemployment Rate (block group)             | % of Adults that are Obese (Health Dept. area) | % of Households with Internet Access           |
| 2021 Low Access Score                      | % Non-Hispanic White                      | Poverty Rate                                | % of Adults Rating Health as Poor or Fair      | % of Non-seasonally Vacant Housing             |
| Food Swamp Area                            | % African-American                        | Per Capita Income                           |  | % of Households with No Vehicle                |
| CDC Modified Retail Food Environment Index | % Hispanic                                | % of Households Receiving Public Assistance |  | DCA Walkability Score                          |
|  | % of Adults with a High School Diploma    | % of Households Receiving SNAP Benefits     |  | % of Households that are Housing Cost Burdened |
|  |   | WIC Participation Rate                      |  | Municipal Violent Crime Rate, 2016-18          |
|  |   | Cost of Living Difference Score             |  |  |

<sup>3</sup>According to HUD’s FY2021 Income Limits utilizing 2014-18 data

Using the results of the factor analysis, factor scores were then generated for every block group to create “Food Desert Factor Scores”. The Scores for those block groups that were not Limited Supermarket Areas were adjusted to zero. The practical effect of this was to limit designation to areas not immediately adjacent to major supermarkets with at least 20,000 square feet of selling area. Moreover, block groups that were low-income or were otherwise distressed as measured by other metrics were not automatically eligible to be Food Desert Communities, given the essential qualification in the Act that a Food Desert Community be an area with limited access to food outlets that offer expansive access to nutritious foods, such as fresh fruits and vegetables.

### **Designating New Jersey’s Food Desert Communities**

The block groups with the highest Food Desert Factor Scores were selected until 50 municipalities were represented amongst the selections. All other Limited Supermarket Area block groups within the initially qualifying municipalities were selected as well. These block groups were then mapped and connector block groups added to connect non-contiguous areas. Connectors with the highest Food Desert Factor Scores were selected whenever possible. When this was not possible, the most direct connections were generally made. Food deserts with a population less than 1,000 were dropped from the listing to maintain a suitable minimum population size for each desert. Counties without any food deserts from this process had the block group (or combination of block groups) exceeding 1,000 population with the highest Food Desert Factor Scores designated as their single Food Desert Community (FDC). Hunterdon and Sussex Counties received proposed designations in High Bridge Borough and Montague Township through this process.

Next, measures were taken to ensure a maximum food desert population of 70,000. Running scenarios at multiple population thresholds determined that a maximum of 70,000 would ensure an adequate number of FDCs in larger municipalities without compromising the ability to designate multiple FDCs in less densely populated parts of the state. Adjoining FDCs in separate municipalities were combined into single FDCs where the combined FDC would have a combined population of less than 70,000. The open designation slots from this process were then assigned to the next highest ranking block groups on the Food Desert Factor Score that would meet the 1,000 population threshold either alone or in conjunction with other bordering block groups. FDCs within single municipalities that had more than 70,000 persons were then divided into separate food deserts that totaled no more than 70,000 persons each. Divisions were made based on ward and neighborhood boundaries whenever possible. With the addition of these additional FDCs, the FDCs closest to the cutoff threshold were removed until the 50 FDCs maximum was obtained again.

Additional bordering eligible block groups (meeting the Low Access Score and Limited Supermarket Area thresholds) in adjacent municipalities were then added to the existing FDCs where they would not cause the FDC population to rise above 70,000. Following the public comment period on the preliminary designations, it became clear that some supermarkets had closed since the initial analysis was conducted, some had opened, and some undesignated areas had major supermarkets that nevertheless offered limited or lower quality food offerings. To ensure the designations included these transition areas that had strong food desert characteristics, the supermarket proximity analysis was re-run with newly opened and closed supermarkets taken into account as of January 2022. Moreover, otherwise qualifying block groups that were not

designated solely based on their lack of Limited Supermarket Area status were added to Food Desert Communities if there was evidence that their nearby major supermarkets were lower quality. This was determined by a review of the average Google rating for each supermarket relative to the average for all such supermarkets. At least 100 reviews per supermarket were required in the analysis to mitigate the influence of outlier ratings and possible duplicate reviews. This process resulted in the addition of 142 block groups to the Food Desert Communities within 14 municipalities. The Communities were ranked by the average of their highest block group Food Desert Factor Score and the populated-weighted Factor Score average for the entire FDC.

## Appendix A: Factor Analysis

A series of factor analyses was performed to determine what combination of variables signal the existence of a Food Desert Community in New Jersey. Factor analysis is generally used to identify variables that are linked by a common latent, unobserved variable. In this case, that latent variable is the existence of a food desert.

To start, the data were collected corresponding to relevant variables taken from a review of the food desert literature, the language of the Food Desert Relief Act, and the Request for Information process. The data were transformed to the block group level where they were not already reported at that level. The following candidate variables were used in the factor analyses:

### *From statutory guidance:*

- Poverty
- CDC Modified Retail Food Environment Index
- USDA Low Access Score
- Supermarket access
- SNAP enrollment
- Vehicle access
- 2020 Municipal Revitalization Index Score
- Unemployment rate
- Obesity rate
- Density

### *From EDA Request for Information (RFI) public feedback:*

- Access to unhealthy food retailers
- Income relative to cost of living
- 2016-18 Municipal Violent Crime Rate
- % of households with internet access

### *From literature review/other:*

- Access to transportation
- Education levels
- Health indicators
- Income and employment
- WIC and public assistance enrollment
- Housing quality
- Race and ethnicity
- Limited English proficiency
- Swingle mother % of households
- Urbanicity and geography
- Walkability
- % of students with free or reduced-price lunch
- % under age 18

The specific analytic method was an iterated principal factor analysis with orthogonal varimax rotation on all the candidate variables. Iterated principal factors have an advantage over principal component and principal factors in that they use the fitted model to generate better estimates of the latent variable through an iterative (repeating) process. Varimax rotation was selected in order to force convergence on a selective group of factors, specifically avoiding the case of a given variable loading on too many factors. After conducting the analysis, six factors emerged with Eigen Values over 1.0, the threshold for retaining a factor under the oft-cited Kaiser criterion (Kaiser, 1960).

### Factor Analysis/Correlation Results

| Factor  | Variance | Difference | Proportion | Cumulative |
|---------|----------|------------|------------|------------|
| Factor1 | 11.546   | 6.915      | 0.436      | 0.436      |
| Factor2 | 4.631    | 1.122      | 0.175      | 0.611      |
| Factor3 | 3.509    | 1.014      | 0.133      | 0.744      |
| Factor4 | 2.495    | 0.216      | 0.094      | 0.838      |
| Factor5 | 2.280    | 0.273      | 0.086      | 0.924      |
| Factor6 | 2.006    | --         | 0.076      | 1.000      |

Of these factors, one factor emerged as a distinctive “food desert” factor, with the highest loadings for the food swamp and retail food environment variables as well as other health, demographic, economic, educational, housing, and transportation indicators that are well-linked to food deserts in the literature. These included some racial and ethnic population variables that implicated underlying racial disparities in access to healthier food outlets.



**Rotated factor loadings (pattern matrix) and unique variances – Initial factor analysis\***

| Variable   | Factor1            | Factor2   | Factor3  | Factor4                     | Factor5  | Factor6                                   | Uniqueness |
|--|--------------------|---|--|-----------------------------|--|---|------------|
| Description  | <i>Food Desert</i> | <i>High density, diverse, low English proficiency, walkable, transit-oriented</i> | <i>Larger households, younger population, diverse, single-mother concentration</i> | <i>Poor health outcomes</i> | <i>African-American, low educational attainment, low English proficiency</i> | <i>Vehicle commuter, shorter commutes</i> |            |
| 2021 Limited Supermarket Area                        | 0.123              | -0.089  | -0.002   | -0.029                      | -0.077   | -0.021                                    | 0.970      |
| 2021 Low Access Score                                | 0.177              | -0.132  | -0.020   | 0.009                       | -0.102   | -0.014                                    | 0.940      |
| USDA Low Access Score                                | -0.298             | -0.270  | -0.083   | -0.047                      | -0.160   | 0.109                                     | 0.792      |
| CDC Modified Retail Food Environment Index           | -0.214             | -0.154  | -0.082   | -0.057                      | -0.032   | -0.003                                    | 0.919      |
| Food Swamp Score                                     | -0.019             | 0.043   | -0.027   | 0.015                       | 0.010  | -0.008                                    | 0.997      |
| Food Swamp Area                                      | 0.263              | 0.077   | 0.074  | 0.054                       | -0.043   | -0.061                                    | 0.911      |
| Housing Density (per sq. mi.)                        | 0.263              | <b>0.658</b>  | -0.007   | 0.059                       | 0.203  | -0.154                                    | 0.429      |
| Average Household Size                               | 0.076              | -0.268  | <b>0.669</b>   | -0.005                      | 0.290  | -0.061                                    | 0.387      |
| % of Occupied Housing Units Overcrowded              | <b>0.397</b>       | 0.252   | 0.261  | 0.035                       | 0.351  | 0.042                                     | 0.585      |
| % of Households with a Single Mother Head            | <b>0.581</b>       | 0.079   | <b>0.328</b>   | -0.001                      | -0.026   | 0.075                                     | 0.543      |
| Median Age   | -0.280             | -0.200  | <b>-0.840</b>  | -0.031                      | -0.063   | -0.072                                    | 0.167      |
| % Under Age 18                                       | 0.193              | -0.132  | <b>0.702</b>   | -0.100                      | 0.063  | -0.051                                    | 0.436      |
| % Age 65 and Older                                   | -0.086             | -0.153  | <b>-0.837</b>  | -0.020                      | -0.036   | 0.013                                     | 0.267      |
| % Non-Hispanic White                                 | <b>-0.628</b>      | <b>-0.331</b>   | <b>-0.297</b>  | -0.093                      | -0.252   | 0.146                                     | 0.315      |
| % African-American                                   | <b>0.452</b>       | 0.223   | 0.194  | 0.022                       | <b>0.723</b>   | 0.050                                     | 0.183      |
| % Hispanic   | <b>0.573</b>       | 0.129   | 0.153  | 0.187                       | -0.315   | -0.135                                    | 0.480      |
| % with Limited English Proficiency (Age 5 and Older) | <b>0.420</b>       | <b>0.306</b>  | 0.100  | -0.026                      | <b>0.706</b>   | -0.006                                    | 0.220      |
| % of Population with a Disability                    | <b>0.410</b>       | -0.189  | <b>-0.355</b>  | 0.076                       | -0.061   | 0.054                                     | 0.658      |
| % of Adults with a High School Diploma               | <b>-0.711</b>      | -0.103  | -0.019   | -0.029                      | <b>-0.428</b>  | -0.068                                    | 0.295      |

**Rotated factor loadings (pattern matrix) and unique variances – Initial factor analysis\***

| Variable                                       | Factor1            | Factor2   | Factor3  | Factor4                     | Factor5  | Factor6                                   | Uniqueness |
|--|--------------------|---|--|-----------------------------|--|---|------------|
| Description                                    | <i>Food Desert</i> | <i>High density, diverse, low English proficiency, walkable, transit-oriented</i> | <i>Larger households, younger population, diverse, single-mother concentration</i> | <i>Poor health outcomes</i> | <i>African-American, low educational attainment, low English proficiency</i> | <i>Vehicle commuter, shorter commutes</i> |            |
| % of Adults with a Bachelor's Degree           | <b>-0.711</b>      | 0.142   | 0.068  | -0.283                      | -0.214   | -0.243                                    | 0.284      |
| Homeownership Rate                             | <b>-0.595</b>      | -0.581  | -0.102   | -0.002                      | -0.127   | -0.113                                    | 0.269      |
| % of Housing Non-Seasonally Vacant             | <b>0.404</b>       | 0.069   | 0.012  | 0.106                       | -0.182   | 0.013                                     | 0.787      |
| Multifamily % of Housing                       | <b>0.351</b>       | <b>0.674</b>  | -0.044   | 0.012                       | 0.024  | 0.000                                     | 0.420      |
| % of Households that are Housing Cost Burdened | <b>0.618</b>       | 0.197   | 0.023  | 0.015                       | 0.145  | 0.142                                     | 0.537      |
| Poverty Rate                                   | <b>0.765</b>       | 0.223   | 0.116  | -0.056                      | -0.008   | 0.117                                     | 0.335      |
| Per Capita Income                              | <b>-0.657</b>      | 0.022   | -0.113   | -0.250                      | -0.190   | -0.250                                    | 0.394      |
| % of Students with Free or Reduced-Price Lunch | <b>0.691</b>       | 0.277   | 0.097  | 0.395                       | 0.190  | 0.034                                     | 0.243      |
| % of Workers Walking to Work                   | 0.249              | 0.501   | 0.039  | -0.052                      | 0.078  | 0.231                                     | 0.623      |
| % with Health Insurance                        | <b>-0.389</b>      | -0.006  | <b>0.542</b>   | -0.073                      | -0.253   | -0.106                                    | 0.475      |
| Unemployment Rate (Block Group)                | <b>0.425</b>       | 0.000   | 0.032  | 0.056                       | -0.199   | 0.005                                     | 0.775      |
| % of Adults with Diabetes                      | <b>0.436</b>       | -0.045  | -0.019   | <b>0.707</b>                | -0.040   | 0.046                                     | 0.305      |
| % of Adults that are Obese                     | <b>0.480</b>       | -0.118  | -0.019   | <b>0.676</b>                | -0.076   | 0.035                                     | 0.291      |
| % of Adults with High Blood Pressure           | 0.133              | -0.208  | -0.120   | <b>0.544</b>                | -0.100   | 0.214                                     | 0.573      |
| % of Adults with High Cholesterol              | -0.028             | -0.161  | -0.098   | 0.217                       | 0.178  | 0.203                                     | 0.844      |
| % of Adults with Heart Disease                 | 0.045              | -0.124  | -0.164   | <b>0.367</b>                | 0.021  | 0.233                                     | 0.766      |
| % of Adults Rating Health as Poor or Fair      | <b>0.546</b>       | 0.196   | 0.045  | <b>0.580</b>                | 0.210  | -0.024                                    | 0.280      |
| % of Households Receiving Public Assistance    | <b>0.439</b>       | 0.018   | 0.078  | -0.030                      | -0.042   | 0.037                                     | 0.797      |
| % of Households Receiving SNAP Benefits        | <b>0.800</b>       | 0.163   | 0.116  | -0.012                      | 0.079  | 0.058                                     | 0.310      |

**Rotated factor loadings (pattern matrix) and unique variances – Initial factor analysis\***

| Variable   | Factor1            | Factor2   | Factor3  | Factor4                     | Factor5  | Factor6                                   | Uniqueness |
|--|--------------------|---|--|-----------------------------|--|---|------------|
| Description  | <i>Food Desert</i> | <i>High density, diverse, low English proficiency, walkable, transit-oriented</i> | <i>Larger households, younger population, diverse, single-mother concentration</i> | <i>Poor health outcomes</i> | <i>African-American, low educational attainment, low English proficiency</i> | <i>Vehicle commuter, shorter commutes</i> |            |
| WIC Participation Rate                             | <b>0.672</b>       | 0.171   | 0.190  | 0.252                       | 0.165  | 0.041                                     | 0.391      |
| % of Households with No Vehicle Access             | <b>0.678</b>       | 0.524   | -0.086   | -0.029                      | 0.059  | -0.093                                    | 0.245      |
| % of Workers with a Commute <25 Minutes            | 0.184              | -0.138  | 0.009  | 0.041                       | 0.005  | <b>0.683</b>                              | 0.479      |
| % of Workers with a Commute >45 Minutes            | -0.293             | 0.137   | -0.020   | -0.090                      | -0.075   | <b>-0.686</b>                             | 0.410      |
| % of Workers Commuting by Vehicle                  | -0.210             | -0.769  | -0.091   | 0.082                       | -0.068   | <b>0.356</b>                              | 0.218      |
| % of Workers Commuting by Public Transit           | 0.094              | <b>0.656</b>  | 0.084  | -0.067                      | 0.000  | <b>-0.578</b>                             | 0.215      |
| % Population Change, 2010-19                       | -0.025             | 0.038   | 0.178  | -0.005                      | 0.089  | 0.021                                     | 0.958      |
| Change in % Minority (Non-White) 2010-19           | -0.113             | -0.060  | 0.104  | -0.067                      | 0.184  | -0.032                                    | 0.934      |
| Change in Poverty Rate 2010-19                     | 0.056              | -0.048  | 0.032  | -0.132                      | -0.036   | 0.054                                     | 0.972      |
| Urban Census Tract                                 | 0.055              | 0.292   | 0.108  | -0.041                      | 0.091  | 0.039                                     | 0.889      |
| DCA Walkability Score                              | 0.317              | <b>0.723</b>  | 0.097  | 0.013                       | 0.231  | 0.130                                     | 0.297      |
| 2020 Municipal Revitalization Index Distress Score | <b>0.826</b>       | 0.155   | 0.091  | 0.360                       | 0.098  | 0.034                                     | 0.145      |
| Central City (federal 2015 Definition)             | <b>0.519</b>       | 0.221   | 0.091  | 0.139                       | -0.116   | -0.141                                    | 0.620      |
| Shore Municipality                                 | -0.032             | 0.007   | -0.224   | 0.146                       | -0.107   | 0.220                                     | 0.868      |
| % of Households with Internet Access               | <b>-0.691</b>      | -0.091  | 0.206  | -0.020                      | -0.087   | -0.082                                    | 0.458      |
| Cost of Living Difference Score                    | <b>0.791</b>       | 0.195   | 0.089  | 0.049                       | 0.123  | -0.012                                    | 0.312      |
| Municipal Violent Crime Rate, 2016-18              | <b>0.759</b>       | 0.178   | 0.139  | 0.201                       | -0.048   | -0.080                                    | 0.324      |

\*Loading >0.30 or <-0.30 in bold

This “food desert” factor was then reduced to 24 variables, removing variables with lower factor loadings and ones with low uniqueness (not contributing much unique explanatory power to the factor). The final refined factor included the two supermarket access variables, variables signaling prevalence of healthy and unhealthy food options, and those with factor loadings exceeding 0.30 (or falling below -0.30), a common criterion in factor analysis for gauging variables of real practical significance to a factor (Peterson, 2000). The final factor, its constituent variables, and their respective loadings are shown below:

### Rotated Factor Loadings (Pattern Matrix) and Unique Variances– Final Factor Analysis

| Variable                                       | Factor Loading | Uniqueness |
|--|----------------|------------|
| 2021 Limited Supermarket Area                  | 0.231          | 0.9467     |
| 2021 Low Access Score                          | 0.2569         | 0.934      |
| Food Swamp Area                                | 0.3004         | 0.9098     |
| CDC Modified Retail Food Environment Index     | -0.2775        | 0.923      |
| % of Households with Internet Access           | -0.6504        | 0.5769     |
| % of Households with a Single Mother Head      | 0.6047         | 0.6343     |
| % Non-Hispanic White                           | -0.7527        | 0.4335     |
| % African-American                             | 0.5592         | 0.6873     |
| % Hispanic                                     | 0.5931         | 0.6482     |
| % of Adults with a High School Diploma         | -0.7492        | 0.4386     |
| Unemployment Rate (Block Group)                | 0.3809         | 0.8549     |
| Poverty Rate                                   | 0.777          | 0.3963     |
| Per Capita Income                              | -0.6784        | 0.5397     |
| % of Households Receiving Public Assistance    | 0.4102         | 0.8318     |
| % of Households Receiving SNAP Benefits        | 0.8187         | 0.3297     |
| WIC Participation Rate                         | 0.746          | 0.4434     |
| % of Housing Non-Seasonally Vacant             | 0.3819         | 0.8542     |
| % of Adults that are Obese (Health Dept. area) | 0.4954         | 0.7546     |
| % of Adults Rating Health as Poor or Fair      | 0.678          | 0.5404     |
| % of Households with No Vehicle                | 0.7435         | 0.4471     |
| DCA Walkability Score                          | 0.5178         | 0.7319     |
| % of Households that are Housing Cost Burdened | 0.6575         | 0.5676     |
| Cost of Living Difference Score                | 0.833          | 0.3061     |
| Municipal Violent Crime Rate, 2016-18          | 0.7871         | 0.3805     |

Finally, the factor loadings were converted to scoring coefficients to generate Food Desert Factor Scores.

**Food Desert Factor Scoring Coefficients**  
(method = regression; based on varimax rotated factors)

| Variable                                       | Coefficient |
|--|-------------|
| 2021 Limited Supermarket Area                  | 0.039       |
| 2021 Low Access Score                          | 0.010       |
| Food Swamp Area                                | 0.015       |
| CDC Modified Retail Food Environment Index     | -0.018      |
| % of Households with Internet Access           | -0.044      |
| % of Households with a Single Mother Head      | 0.049       |
| % Non-Hispanic White                           | -0.184      |
| % African-American                             | -0.037      |
| % Hispanic                                     | -0.045      |
| % of Adults with a High School Diploma         | -0.092      |
| Unemployment Rate (Block Group)                | 0.025       |
| Poverty Rate                                   | 0.088       |
| Per Capita Income                              | -0.086      |
| % of Households Receiving Public Assistance    | 0.018       |
| % of Households Receiving SNAP Benefits        | 0.133       |
| WIC Participation Rate                         | 0.084       |
| % of Housing Non-Seasonally Vacant             | 0.025       |
| % of Adults that are Obese (Health Dept. area) | 0.041       |
| % of Adults Rating Health as Poor or Fair      | 0.070       |
| % of Households with No Vehicle                | 0.083       |
| DCA Walkability Score                          | 0.025       |
| % of Households that are Housing Cost Burdened | 0.066       |
| Cost of Living Difference Score                | 0.135       |
| Municipal Violent Crime Rate, 2016-18          | 0.113       |

Taken together, these variables signal many of the challenges associated with food deserts—lack of access to a vehicle (signaling lack of easy transportation access to healthy food options), high rates of obesity (signaling a dependence on unhealthy food), housing vacancy (historical population loss making presence of neighborhood markets less economically viable), high dependence on SNAP benefits (low discretionary income for food purchases, limitation to purchasing only from stores that accept SNAP benefits), income, and unemployment (lower resident purchasing power). In addition, the demographic characteristic variables—high concentrations of single-mother headed households and African-Americans, signal the presence of groups most likely to live in food desert areas or experience food insecurity (Bower et al, 2014; Pine and Bennett, 2014; Tolzman, 2013).

## Appendix B: Data Sources and Definitions

| Metric  | Source   | Description   |
|---|--|---|
| <b>Supermarket</b>  | DCA analysis of 2021 and 2022 TDLinx data  | Following the Reinvestment Fund's definition, stores defined as "supermarkets" are conventional supermarkets, limited assortment stores, natural/gourmet food stores, warehouse stores, military commissary stores, and conventional/wholesale clubs. This does not include superettes and small grocery stores   |
| <b>Major Supermarket</b>                                    | DCA analysis of 2021 and 2022 TDLinx data  | A supermarket with a gross selling area of 20,000 SF or more, roughly equivalent to the median for all New Jersey supermarkets  |
| <b>Food Desert Factor Score</b>                             | 2021 DCA analysis  | The Food Desert Factor Score is the result of a statistical technique known as factor analysis. Factor analysis reduces a large number of variables into a fewer number of factors based on the joint correlation of the variables. A series of factor analyses resulted in the identification of 24 variables that together signal the presence of a food desert. The Factor Scores were generated from the factor analysis results and demonstrate the extent to which a block group has food desert characteristics.   |
| <b>Population-Weighted Average Food Desert Factor Score</b> | 2021 DCA analysis  | The Pop. Weighted Avg Food Desert Factor Score is computed by applying population weights (2020 Census population) for every constituent block group within a Food Desert Community to the individual block group Food Desert Factor Scores and aggregating them to obtain a Food Desert Community average  |
| <b>Composite Food Desert Factor Score</b>                   | 2021 DCA analysis  | The Composite Food Desert Factor Score is the average of the Highest Block Group Food Desert Factor Score for the Food Desert Community and the Population-Weighted Average Food Desert Factor Score for that Community   |
| <b>Food Swamp Score</b>                                     | DCA analysis of 2021 and 2022 TDLinx data and NJDOL 2020 business establishment subject to UI law data | The ratio of the shortest difference to a food swamp outlet to the shortest difference to a major supermarket (20,000 SF or more), with 100 being the maximum score. Food swamp outlets are defined as convenience stores, limited-service restaurants, liquor stores, dollar stores, and grocery stores with 6,000 SF of sales area of less (the maximum size for a NJ convenience store in the TDLinx data). Measures the degree to which food outlets with limited healthy food options are closer than ones with greater options  |
| <b>Food Swamp Area</b>                                      | DCA analysis of 2021 and 2022 TDLinx data and NJDOL 2020 business establishment subject to UI law data | An area with a Food Swamp Score that is greater than zero and is a Limited Supermarket Area   |
| <b>2016-18 Mun. Violent Crime Rate</b>                      | NJ State Police 2016-2018 Uniform Crime Reports; US Census Bureau 2016-2018 Population Estimates       | Average municipal violent crime rate for 2016-2018, violent crimes per 100,000 persons  |
| <b>CDC Modified Retail Food Environment Index</b>           | CDC Children's Food Environment State Indicator Report, 2011   | The mRFEI measures the number of healthy and less healthy food retailers within census tracts across each state as defined by typical food offerings in specific types of retail stores (e.g., supermarkets, convenience stores, or fast-food restaurants). Out of the total number of food retailers considered healthy or less healthy in a census tract, the mRFEI represents the percentage that are healthy. Data were converted from 2000 to 2010 census tract boundaries using Brown University's Longitudinal Tract Data Base conversion utility, utilizing land area as the conversion weight. |

| Metric   | Source   | Description   |
|--|--|---|
| <b>Cost of Living Income Difference Score</b>  | MIT Living Wage Calculator; US Census Bureau, 2015-19 American Community Survey 5-Year Estimates           | A measure of the degree to which neighborhood incomes would need to be increased to earn a living wage for the metropolitan area. Computed as the average of: 1) the percentage difference between the living wage for a single adult and the median household income for one-person households AND 2) the percentage difference between the living wage for a two-parent family with one child and one working parent and the median household income for households with own children under 18  |
| <b>% of Households with Internet Access</b>    | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates                                       | The percentage of households with internet access   |
| <b>Low Access Score (2021)</b>                 | DCA analysis of 2021 and 2022 TDLinx data  | The population-weighted average percent by which a block group's distance to the nearest major supermarket (as of May 2021) must be reduced to equal the reference distances for that LSA Area's block groups' population density and car ownership classes. Low Access Scores indicate the degree to which residents are underserved by supermarkets due to the lower income profile of their neighborhood. Residents of a block group with a higher Low Access Score typically travel longer distances to access a major supermarket than residents of a block group with a lower Low Access Score. Low Access Scores range from zero to 100; block groups with a Low Access Score of zero have a distance to the nearest supermarket that is less than or equal their population density and car ownership class's reference distance. Block groups with a Score of 100 have a distance to the nearest supermarket that is at least two times higher than the population density and car ownership class's reference distance. |
| <b>Limited Supermarket Area (2021)</b>         | DCA analysis of 2021 and 2022 TDLinx data  | Limited Supermarket Areas are defined by having a Low Access Score of at least 28, the average block group score  |
| <b>WIC Participation Rate</b>                  | NJ Department of Health, 2019 Census Population Estimates  | WIC participants divided by 2019 population, by municipality  |
| <b>Population</b>                              | US Census Bureau, 2020 Decennial Census Summary File 1   | 2020 Census Block population matched to 2010 block group boundaries   |
| <b>Housing Density (per sq. mi.)</b>           | US Census Bureau, 2010 Decennial Census (Land Area) and 2015-19 American Community Survey 5-Year Estimates | Number of housing units (2015-19) divided by land area  |
| <b>Average Household Size</b>                  | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates                                       | Average household size  |
| <b>% of Occupied Housing Units Overcrowded</b> | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates                                       | Number of housing units with more than one person per room divided by all occupied housing units  |
| <b>Single Mother % of Households</b>           | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates                                       | Female householder with no husband present and own children divided by total households   |
| <b>% Under Age 18</b>                          | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates                                       | Number of persons under age 18 divided by total population  |
| <b>% Non-Hispanic White</b>                    | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates                                       | Number of non-Hispanic white persons divided by total population  |

| Metric  | Source  | Description  |
|---|---|--|
| <b>% African-American</b>                             | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates      | Number of African-American persons divided by total population   |
| <b>% Hispanic</b>                                     | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates      | Number of Hispanic persons divided by total population   |
| <b>% of Population with a Disability</b>              | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates      | Total population with at least one disability divided by civilian noninstitutionalized population  |
| <b>% of Adults with a High School Diploma</b>         | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates      | Adults with a High School diploma or GED divided by total population aged 25 and older   |
| <b>% of Adults with a Bachelor's Degree</b>           | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates      | Adults with a bachelor's degree or higher divided by total population aged 25 and older  |
| <b>Homeownership Rate</b>                             | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates      | Owner-occupied housing units divided by all occupied housing units   |
| <b>% of Housing Non-Seasonally Vacant</b>             | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates      | Housing units not seasonally occupied divided by all housing units   |
| <b>Multifamily % of Housing</b>                       | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates      | Housing units in three or more unit structures divided by all housing units  |
| <b>% of Households that Are Housing Cost Burdened</b> | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates      | Number of households with housing costs in excess of 30% of income divided by total households   |
| <b>Poverty Rate</b>                                   | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates      | Persons below the poverty level divided by total population for which the poverty level is determined  |
| <b>Per Capita Income</b>                              | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates      | Per capita income  |
| <b>% Walking to Work</b>                              | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates      | Number of persons walking to work divided by all workers age 16 and over   |
| <b>% of Population with Health Insurance</b>          | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates      | Number of persons with health insurance coverage divided by total population   |
| <b>Unemployment Rate (Block Group)</b>                | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates      | Number of persons unemployed divided by civilian labor force   |
| <b>% of Adults with Diabetes</b>                      | NJ Department of Health, New Jersey State Health Assessment Data, 2011-17 | Percentage of adults with doctor-diagnosed diabetes. Data covers the period between 2011 and 2017 and is for the area covered by the local Health Department the block group is served by. |
| <b>% of Adults that are Obese</b>                     | NJ Department of Health, New Jersey State Health Assessment Data, 2011-17 | Percentage of adults with obesity. Data covers the period between 2011 and 2017 and is for the area covered by the local Health Department the block group is served by.                   |



| <b>Metric</b>   | <b>Source</b>   | <b>Description</b>   |
|---|---|--|
| <b>% of Adults with High Blood Pressure</b>           | NJ Department of Health, New Jersey State Health Assessment Data, 2011-17 | Percentage of adults with doctor-diagnosed high blood pressure. Data covers the period between 2011 and 2017 and is for the area covered by the local Health Department the block group is served by.              |
| <b>% of Adults with High Cholesterol</b>              | NJ Department of Health, New Jersey State Health Assessment Data, 2011-17 | Percentage of adults with doctor-diagnosed high cholesterol. Data covers the period between 2011 and 2017 and is for the area covered by the local Health Department the block group is served by.                 |
| <b>% of Adults with Heart Disease</b>                 | NJ Department of Health, New Jersey State Health Assessment Data, 2011-17 | Percentage of adults with doctor-diagnosed angina or coronary heart disease. Data covers the period between 2011 and 2017 and is for the area covered by the local Health Department the block group is served by. |
| <b>% of Adults Rating Health as Poor or Fair</b>      | NJ Department of Health, New Jersey State Health Assessment Data, 2011-17 | Percentage of adults rating their general health as poor or fair. Data covers the period between 2011 and 2017 and is for the area covered by the local Health Department the block group is served by.            |
| <b>% of Households Receiving Public Assistance</b>    | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates      | Households receiving public assistance income divided by total households  |
| <b>% of Households Receiving Snap Benefits</b>        | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates      | Households receiving SNAP benefits divided by total households   |
| <b>% of Households with No Vehicle Access</b>         | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates      | Households with no vehicle access divided by total households  |
| <b>% of Workers with a Commute &lt;25 Minutes</b>     | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates      | Workers with a commute less than 25 minutes divided by total workers age 16 or older   |
| <b>% of Workers with a Commute &gt;45 Minutes</b>     | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates      | Workers with a commute greater than 45 minutes divided by total workers age 16 or older  |
| <b>% of Workers Commuting by Vehicle</b>              | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates      | Workers with commuting by vehicle divided by total workers age 16 or older   |
| <b>% of Workers Commuting by Public Transit</b>       | US Census Bureau, 2015-19 American Community Survey 5-Year Estimates      | Workers with commuting by public transit divided by total workers age 16 or older  |
| <b>% of Students with Free or Reduced-Price Lunch</b> | NJ Department of Education, 2019-20 Enrollment Data                       | % of students in school district schools (not including charters) that receive a free or reduced-price lunch   |
| <b>DCA Walkability Score</b>                          | NJ Department of Community Affairs  | DCA-computed walkability score consisting of median block size, % walking to work, and population density  |
| <b>2020 Municipal Revitalization Index Score</b>      | NJ Department of Community Affairs  | New Jersey's official metric of municipal distress, current as of 2020   |
| <b>Urban Census Tract (&gt;= 40% Urban)</b>           | US Census Bureau, 2010 Decennial Census                                   | Census Tracts that are at least 40% urban according to the US Census Bureau  |

| Metric                           | Source                             | Description   |
|----------------------------------|------------------------------------|---|
| <b>Central City Municipality</b> | NJ Department of Community Affairs | DCA community classification. Principal city of a metropolitan area as identified by the US Census Bureau |
| <b>Shore Municipality</b>        | NJ Department of Community Affairs | Municipalities that border the Atlantic Ocean or Sandy Hook Bay   |

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